APPEAL # /



St. Tammany Parish

Department Of Planning P. O. Box 628 Covington, LA 70434 Phone: (985) 898-2529 Fax: (985) 898-3003 e-mail: planning@stpgov.org

Kevin Davis Parish President

INTEROFFICE MEMORANDUM

TO: St. Tammany Parish Council

FROM:	Sidney Fontenot, AICP. Planning Director

DATE: October 17, 2011

RE: Appeal of Impact Fees – Recreation District #1

Please find the attached submittal by Recreation District #1 appealing the denial of an exemption from the Mandatory Impact Fees for a gym addition in accordance with the Mandatory Impact Fee Ordinance.

"j. Appeal of exemption decision.

A Fee Payer affected by the decision of the Road Impact Fee Administrator (R.I.F.A.) regarding an exemption may appeal such decision to the Parish Council by filing with the Road Impact Fee Administrator (R.I.F.A.), within ten (10) days of the date of the written decision, a written notice stating and specifying briefly the grounds of the appeal. The Road Impact Fee Administrator (R.I.F.A.) shall place such appeal on the Council s agenda for the next regularly scheduled meeting. **The Parish Council, after a hearing, shall affirm or reverse the decision of the Road Impact Fee Administrator (R.I.F.A.) based on the standards in subsections 5.a. through 5.g. above.** If the Parish Council reverses the decision, it shall direct the Road Impact Fee Administrator (R.I.F.A.) to grant the exemption in accordance with its findings. The decision of the Parish Council shall be final." (emphasis added)

Similar language is part of the Drainage Impact Fees section.

Recreation District No. One of St. Tammany Parish

CHAIRMAN: NIXON ADAMS VICE CHAIRMAN: STEPHEN R. MEYER, M.D. COMMISSIONER: RICK DANIELSON COMMISSIONER: WILLIAM B. MATTHEWS, JR., J.D. COMMISSIONER: WARREN MONTGOMERY, J.D. COMMISSIONER: TONY ORAMOUS COMMISSIONER: BOB WHELAN DIRECTOR: KATHY FOLEY



October 13, 2011

Mr. Sidney Fontenot St. Tammany Parish Planning Director Via hand delivery

Subject: appeal of RIFA's denial of granting an exemption for Recreation District #1 White Pelican Gym expansion.

Dear Mike,

Attached please find the District's paperwork associated with the appeal of the decision made by Parish staff on October 5, 2011 not to grant an exemption of the Transportation Impact Fees and the Drainage Impact Fees for Recreation District #1's White Pelican Gym Expansion.

I appreciate you help with forwarding this to the Council, as per the ordinance appeal process.

Please let me know if you need any additional information.

I would appreciate receiving a copy of what staff writes to the Council that is attached with the appeal.

Sincerely yours,

Holey atte Ms. Kathy Foley Director

63350 Pelican Drive • Mandeville, Louisiana 70448 PHONE: (985) 626-7997 • FAX: (985) 626-9028 www.pelicanpark.com Recreation District No. One of St. Tammany Parish

CHAIRMAN: NIXON ADAMS VICE CHAIRMAN: STEPHEN R. MEYER, M.D. COMMISSIONER: RICK DANIELSON COMMISSIONER: WILLIAM B. MATTHEWS, JR., J.D. COMMISSIONER: WARREN MONTGOMERY, J.D. COMMISSIONER: TONY ORAMOUS COMMISSIONER: BOB WHELAN DIRECTOR: KATHY FOLEY



Recreation District #1 Appeal of traffic and drainage impact fees October 2011 Expansion of the White Pelican Gym Will not produce additional vehicle traffic

The Recreation District is appealing the assessment of Transportation and Drainage Impact fees of \$39,657.25 and 21,352.50 respectively.

The District is expanding the White Pelican Gym from 2 courts to 4 courts.

The District will not be increasing the number of participants. The expansion will allow the scheduling of games at more convenient times.

Present participation numbers and game times

The Recreation District in 2011 had 841 players in our youth basketball program, 115 players in older boys basketball, 616 players in summer basketball and 568 girls in 3 seasons of volleyball. The White Pelican gym is also used for adult basketball, adult volleyball, exercise classes and tournaments.

Reason for expansion of the White Pelican Gym

Primarily due to the large number of participants in our youth leagues we are forced to have practices later in the evening than desired by the District or parents. With present numbers and with 5 game courts we have to schedule games and practices 7 days a week.

During the week, we are forced, at times, to play 3 games per night per court with games starting at 5:30pm which creates major problems for parents getting to the early games but really creates challenges with the late games. We have even had to put 4 games on a court on some nights, with games ending at apx 9:30pm.

> 63350 Pelican Drive • Mandeville, Louisiana 70448 PHONE: (985) 626-7997 • FAX: (985) 626-9028 www.pelicanpark.com

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On weekends, we start games at 8am on all 5 present game courts and do not end games until 8pm-9pm on a Saturday. We are forced to schedule games on Sundays due to shortage of courts.

The purpose of the addition of two courts is to be able to reduce the number of games/practices held late on a week night and Saturday night as well as to eliminate games on Sunday.

Impact on Traffic

There will not be any increase in traffic flow from this expansion. We will have the same number of leagues, games and players but we will be offering games at a more convenient time to the public. We will not be increasing the cars coming into the Park but only the times and days that they will be in the Park. The number of participants will remain the same, therefore the number of vehicles will remain the same.

We have had a recent traffic study completed by the Parish traffic engineers. We know that we have 11,415 cars enter the Park in a one week's period in September. The results indicate 1.34 cars per player.

Projection for future impact

Present weekly traffic usage during basketball season

3,063 player's trips multiplied by 1.3 cars = 3,982 cars per week for the 5 courts

Projected weekly traffic impact with the addition of two new courts

3,063 player's trips multiplied by 1.3 cars =3,982 cars per week for the 7 courts.

Traffic impact is zero

Recap

Transportation Impact Fees

Section #5 (B) of exemptions under the St. Tammany Parish Transportation Impact Fee Ordinance states "the construction of

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accessory buildings or structures which will not produce additional vehicular trips over and above that produced by the principal building or use of the land" The 2 court gym is an expansion of the present White Pelican Gym. See site drawing attached.

The traffic will not be increased as the same number of people/cars will be attending games and practices. With the expansion of 2 more courts, the times of scheduled games or practices will not be late night or Sundays.

Drainage Impact Fees

Section #5 of exceptions under the St. Tammany Parish Drainage Impact Fee Ordinance item B states "the construction of accessory buildings or structures which will not produce additional vehicular trips over and above that produced by the principal building or use of the land" The drainage exemption reads the same as the transportation exemption. Given this fact, the same argument used for transportation can be used for drainage. These 2 additional courts are an expansion and will not generate new traffic.

Additionally, the District is entitled to an exception based upon section 5 (F) that there is voluntary developmental agreement (styled by the "District Intergovernmental Agreement") in place as of the effective date of this ordinance. *See attachments*.

Based upon the information submitted in this appeal, we request that the Council grant an exception to Recreation District #1 of paying the \$61,009.25 for this 18,250 square feet 2 gym expansion and direct staff to issue a building permit immediately.

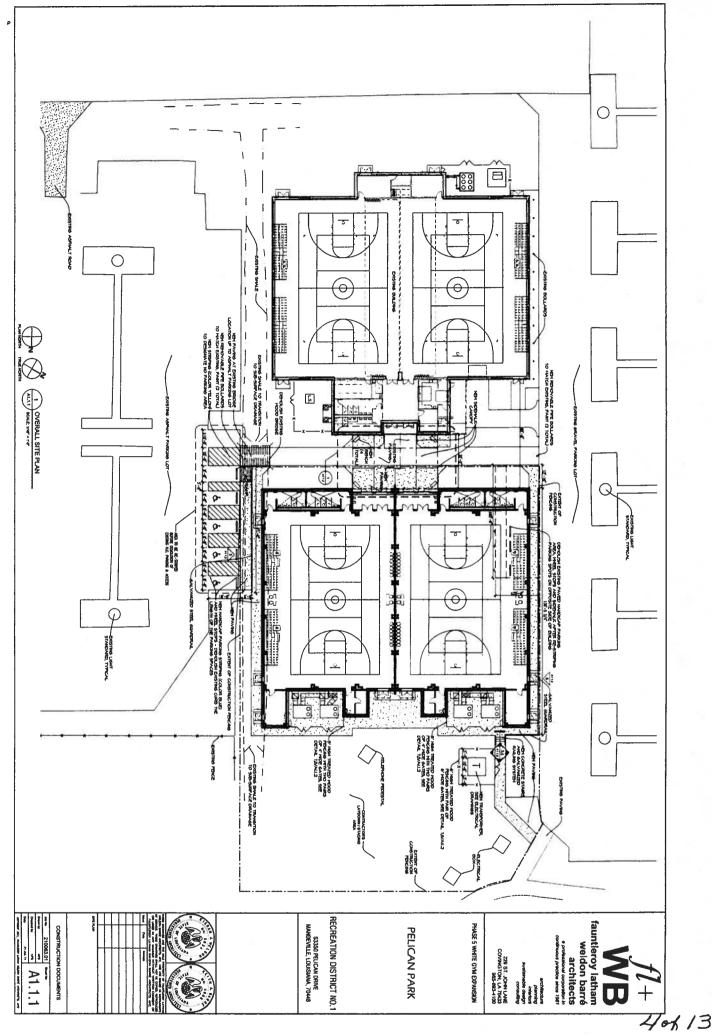
The District reserves the right to supplement the documentation submitted with this appeal as it relates to any issues contained herein.

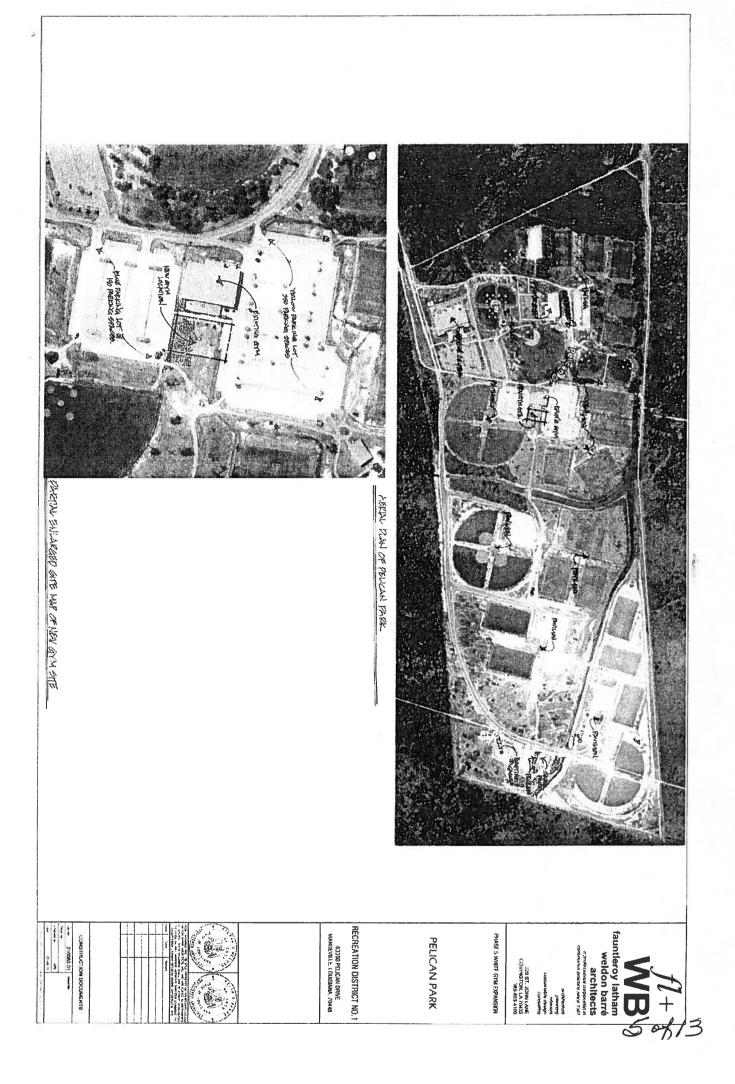
Thank you for your time, efforts and consideration of this appeal.

Karty Foley

Ms. Kathy Foley Director

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Background:

Recreation District #1 know as Pelican Park is a free standing governmental agency, created by State Statue and given it's right to exist by St. Tammany Parish.

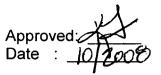
The Recreation District serves the recreational needs of the residents of the District (greater Mandeville Area) by offering youth sports leagues for baseball, basketball, soccer via MSC, softball, volleyball, cheerleading and football. The District also offers adult sports, tournaments and special events. The District now offers a large number of leisure programs for adults of all ages. For indoor sports the Recreation District has three courts in the Brown Pelican Gym, two courts at the White Pelican Gym and we utilize the Castine Center weekdays from November-January for 4 practice courts.

To be noted:

- The Recreation District built and maintains all of it's own roadways
- The Recreation District operates it's own sewer treatment plants. These plants discharge into the very bottom of the lower Bayou Castine Basin.

Situation

Due to present overcrowding conditions, the Recreation District is expanding the White Pelican Gym. The free standing expansion will consist of two new courts that will be connected to the existing White Pelican gym by an outdoor overhang. This expansion will then mean the White Pelican Gym Complex will have 4 courts to meet the needs of the public.



PROCEDURE FOR INTERGOVERNMENTAL AGREEMENTS Updated October 2008

The Recreation District established the intergovernmental agreement as a means not to have the taxpayers pay twice for services, improve services to the public and to foster reciprocal relationships with other governmental agencies.

Any new intergovernmental agreement must be approved and signed by the Recreation District Board of Commissioners.

The requirements for an intergovernmental agreement are the following:

- Group must be a governmental agency. The event/usage must be directly conducted by the agency. Insurance must be through the governmental agency, naming Recreation District #1 as additional insured. Side groups of the governmental agencies such as the deputies association, school PTA's, proms, "friends of" groups, do not qualify.
- 2. Group must be able to provide reciprocal services to the Park/District. This means that at some time, that the rental agency would provide services to the Park at value of their rental.
- 3. The sponsored event cannot generate revenue. For example: a fundraiser, trade show with entrance fee or booths sold, collect gate fees, take up a collection, request donations at the door, etc. would not be eligible.
- 4. Group may only reserve dates 6 months from the event date.

To date, we have established intergovernmental agreements with the following agencies:

State Hospitals State Parks St. Tammany Parish School Board St. Tammany Parish Sheriff's Office St. Tammany Parish City of Mandeville *Fire District #4*

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When an intergovernmental agreement is approved by Recreation District #1 and established, all fees are waived except direct out-of-pocket costs to the Park.

For The Castine Center Usage

Direct out-of-pocket costs would be items such as staffing (not including management or regular CC management/supervisors) for the event, caterers fee if applicable, excessive electrical fees and damages. The Park makes an exception for intergovernmental agency use and allows these agencies to set up and take down the park's tables and chairs themselves without cost. If the agency does not have the staff or chooses not to set up or take down the tables and chairs, then they will be billed the cost of the labor to do the work. The same applies to cleaning the facility, sweepin, take out trash, etc. all which must be done by the group prior to leaving the building. Park will use the floor machine afterwards at no cost.

For Use of the Fields and Gyms

Direct out of pocket costs would be items such as staff for the event, marking of fields, setting up goals or nets in the gym, etc. Group is expected to leave the facility clean of trash or the cost of staffing to clean after the event will be charged.

As part of the intergovernmental agreement, the agency must agree to acknowledge Recreation District #1's contribution to the event verbally to their guests during announcements and in written form, i.e., in advertisement, programs, flyers, etc. Written form must be at least 1" H X 3" W, must include our logos and be approved by the Director or the agency may choose one of the following statements:

- 1. Many thanks to Recreation District #1/Pelican Park and the Castine Center for providing this facility at no cost for this year's event.
- 2. wish to thank Recreation District #1/Pelican Park and The Castine Center for their contribution to this year by allowing free use of the facilities for this event.
- 3. Recreation District #1/Pelican Park and The Castine Center are proud to sponsor this year's event by allowing free use of the facilities.

<u>An annual letter is sent to all agencies recapping their savings throughout the previous year as a result of their intergovernmental agreement with Recreation District #1.</u>

The intergovernmental agreement does not apply to use of the facilities within 45 days after a disaster. Emergency rates would apply if used within this 45 day period.

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When an approved group with an intergovernmental agreement requests to book the Castine Center or fields, a copy of the contract/rental agreement and costs should be sent to the Recreation District Director for informational purposes.

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			12/19/2010	1/8/2010		6007/8/71	12/18/2009		3/26/2008	12/19/2008		12/14/2007	3/26/2007	12/15/2006			12/16/2005	2/27/2005		12/14/2004		12/19/2003	3/14/2003	3/22/2002		11/7/2001		DATE(S)
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Recap of St. Tammany Parish Intergovernmental Values through 2010

CASTINE X CENTER													
	63350 Pelican Dr	ive Mandeville, LA 704	48 (985) 626-7997 FA										
LICENSE AGREEMENT FOR USE OF THE CASTINE CENTER Issued: Jun 4,2010 CONTRACTING PARTIES Organization: Organization: Organization: Organization: Organization: Organized under the laws of the State of Letuisign 9 Name of Event: Employee Employee Address: P. B. K. 6.28 Email: Phone: Provide: Fax: Email: Contact Person: Kay Koppe nol													
			Data	Date:	Date:								
Date: Dec 17, 2010 Halls A B CO Conf Rooms E Kitchen Yes Ko Move In Yes (M)	Date: Halls A B C D Conf Rooms E F Kitchen Yes No	Date: Halls A B C D Conf Rooms E F Kitchen Y cs No Move Out Y es No	Date: Halls A B C D Conf Rooms E F Kitchen Yes No Move Out Yes No	Halls A B C D Conf Rooms E F Kitchen Yes No Move Out Yes No	Halls A B C D Conf Rooms E F Kitchen Yes No Move Out Yes No								

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DEFINED TERMS: Whenever used in this agreement, the term "District" shall mean and refer to Recreation District No. 1. SI. Tammany Pansh, engaged business of managing the Castine Conter ("Canter"). This agreement shall have no force of effect whatsoever unless it is executed by Licensee and returned District with the required deposit within seven (7) days after the date of issuance and approved by the Manager. Licensee shall sign this agreement in the sp provided and by said acceptance, Licensee shall covenant and agree that it will perform or abide by each and every item and/or restriction and/or limitation covenant.

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CENSEE ntative(s) Print Name (p 9 0 Date A 0 - <u>(r -14 -10</u> Date Had Purt Signatu Recreation District No. 1 By its authorized represent

TICKETING and BOX OFFICE: Licensee agrees to control the number of persons inside the portion of the building rented for this event to the safe capacity of this portion of the facility as established by legal restrictions and Center Management. Licensee will be responsible for printing and selling tickets. Licensee will allow each District Commissioner, the District Director, and the Center Management. Licensee will be responsible for printing and selling tickets. Licensee will allow each District Commissioner, the District Director, and the Center Manager, each with a companion, to enter the event without the purchase of a ticket. Licensee will provide admission for 50 persons for center and park staff to any tradeshow at no charge. <u>VACATING OF PREMISES</u>: It is assumed that time is of the essence on all usage of this facility. If Licensee fails to surrender the premises of the Facility at the expiration of the time periods for use stated herein, then the Facility may remove from its premises all effects remaining thereon and store the same wherever it sees fit at Licensee's cost, expense, and risk. The Facility shall not be liable to Licensee on account of so removing and so storing such effects. For such additional periods as any effects of Licensee's remain at the Facility resulting forth resultients of the space involved in addition, Licensee may be liable to the Facility or any claim of damages suffered by the Facility resulting forth Licensee's failure to surrender the premises to the Facility as greed. When Licensee the premises, all items belonging to Licensee shall have been removed from the building and Recreation District No. 's property **RADIO AND TELEVISION**: Licensee shall proved of the Facility Manager, and if Licensee agrees to pay the Facility an additional fee of 25% of the consideration received for the privilege of telecasting or broadcasting the event, in addition thereto, Licensee shall pay all costs in connection with such broadcasting or talevisiting of such Event.

or servicing or such Event. <u>CANCELLATION</u>: If Licensee cancels its commitment to use the dates and space outlined herein, the deposit will be forfeited as outlined in "DEPOSITS" section of this license agreement

UNICELLATION: If Licensee cancers is continuitient to use the dates and space builted interint, the deposit will be infinited as outlined in DLP Control sectors of this license agreement. <u>COPYRIGHT INFRINGEMENT</u>: Licensee will assume all costs arising out of or from the use of patented, trademarked, franchised or copyrighted music, matenals, devices, processes or dramatic rights used on or incorporated into an event. Licensee shall indemnify and hold harmless the District and the Castine Center from any claims arising out of or from the use of any copyrighted materials. <u>LIABILITY</u>: Licensee is liable for the negligence of all members of 'its organization, and the negligence of its employees, contractors, and guests. Licensee shall indemnify, protect, defend and hold harmless the District for any loss it may suffer because of Licensee negligence. The District's liability to Licensee will be limited to an amount equal to the payment of space licensee fees for the space listed in this agreement only. <u>INDEMNITY</u>: Licensee agrees to conduct its activities upon the premises so as to not endanger any person or property and agrees to indemnify, protect, defend, reimburse and hold harmless the Castine Center, the District, and their respective directors, managers, employees, commissioners, shareholders, parthers, agents, contractors, sub-contractors, expents, attorneys, Licensee's affiliates, mortgagees, trustees, successors, assigns, and invitees of such persons, from and against any and all liabilities, claims, demands, causes of actions, orders, directives, and/or, judgments for money. losses, costs and expenses, including attorney's fees and court costs, associated with, arising from or out of the activities conducted by Licensee, its agains, members, and/or guests pursuant to and in accordance with this agreement. This indemnification and hold harmless obligation shall include, but not limited not here and expense of defending all claims, suits, administrative proceedings, even if such claims, suits, or proceedi

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is the sole responsibility of Licensee. The term "Other Valid and Collectible Insurance" shall not apply to the Insurance coverage carried by the Castine Center, or the District.
SAFETY and ADDITIONAL SECURITY: Statemany Parish Deputies are required for your event. When alcohol is served, certain youth events and concerts, Recreation District No. 1 requires the presence of one or more uniformed Deputies for the entirety of the event. Licensee is required to secure the detail and will pay the deputies directly at the end of the event. Security must be scheduled to arrive 'x hour prior to the opening of the doors for the event and must remain until 'A hour after the official ending time of the event. Licensee shall be responsible for all other security in the areas of the facility rented under this Licensee. Licensee shall be solely liable for the acts and conduct of all persons for or on behalf of Licensee and Licensee agrees to maintain at all times, at its own expense, security forces as are deemed necessary by the facility manager to maintain order and to protect persons and property. Initial UNAVAILABILITY of PREMISES: In the event that the Premises contracted hereunder or any portion thereof are not available for coccupancy upon commencement or during the term of the agreement due to fire, casualty, acts of God. national emergency, civil disorder, or other cause beyond the control of the District, Licensee hereby waives any claim against the District for damages by reason of the unavailability of the premises. Any unearmed portion of the fees for the Casline Center, or affected area hereunder, shall abate, or if previously paid, will be refunded by the District to Licensee.
DEFAULT: If Licensee defaults on any payment of fees or other obligation under this agreement, the District will have the right to re-enter the premises with or without process of law. Licensee agrees to peaceably give up possession of the premises and to pay the full amount of the rental and other

b) In any dispute arising between Licensee and the facility feating to this license agreement, the prevening party shall be entited to fective intersolution is accessed and the problem.
c) The filling by or against Licensee of a petition of bankruptry or insolvency, or for reorganization or arrangement, or for appointment of a receiver or trustee of all or a portion of Licensee's property, or making of an assignment for benefit of creditors or Licensee, shall constitute a default under this agreement, and the above mentioned notice period end procedures shall not be required in such a case.
<u>COMPLIANCE WITH REGULATIONS</u>: Licensee shall comply with all laws, ordinances, and regulations, including, but not limited to business licenses, liquor licenses, stat. Copies of all licenses and permits or licensees required by laws, ordinances, and regulations, including, but not limited to business licenses, liquor licenses, set. Copies of all licenses and permits must be provided to the District within 30 days prior to the event date.
<u>COMPLETE AGREEMENT</u>: The parties hereto agree that the terms and conditions of this agreement, including any addendums attached hereto set forth the entire agreement of the parties and sequetedes all prior negotiations, representations, or agreements, either written or oral, between the parties, and that this agreement cannot be changed or modified except by written instrument signed by both the District and Licensee.
<u>ENFORCEMENT OF TERMS</u>: The District's failure to strictly enforce any term or condition of this agreement shall not preclude the District from the subsequent enforcement of any such term or condition. More as a waiver of any of the District's failure to strictly enforce any term or condition of this agreement, and be castine Casti

requested. In the case of the Castine Center, addressed to: The Castine Center, 63330 Felican Drive, Mandeville, LA 70448. In the case of Licensee, addressed to the contracting organization and contact person listed at the beginning of this license agreement <u>GOVERNING LAW AND VENUE</u>: The parties hereby agree that this agreement shall be governed by and constructed under the laws of the State of Louisiana. In accordance with LSA-R.S. 13:5101 et. seq, no lawsuits or other judicial proceedings shall be instituted by Licensee in any court other than the Twenty-second Judicial District Court, St. Tammany, State of Louisiana. Licensee does by entering into this agreement wave any pleas of lack of jurisdiction of the Twenty-second Judicial District Court, St. Tammany, State of Louisiana.

Judicial District Court, St. Tammany, State of Louisiana. <u>SEVERABILITY</u>: If any one or more of the provisions contained in this agreement shall, for any reasons, be held to be invalid, illegal or unenforceable, in whole or in part, such invalidity, illegality, or unenforceable provisions had never been contained herein. <u>NON-DISCRIMINATION</u>: Licensee agrees that it will not discriminate against any persons in connection with admission, services, or privileges offered to or enjoyed by the general public because of race, cread, ancestry, sexual orientation, disability, color, sex, marital status, age, religion, or national origin. <u>AD.A. REQUIREMENTS</u>: The District is responsible solely for compliance with permanent building access requirements under the Americans With Disabilities Act requirements. Licensee and/or show management will be responsible for compliance with all non-permanent accessibility requirements such as aisles between movable sealing or booths, auxiliary aids, and services. <u>SUB-CONTRACTORS</u>: Licensee will not engage, hire or contract with third parties or sub-contractors without expressed written permission of the district.

SPECIAL TERMS: The District and Licensee hereby agree to the following special ten

Intersovermental	Agreement -	Direct Cost	+ cm/y	
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12 at 17

February 1, 2011

Kevin Davis St. Tammany Parish Government P.O. Box 628 Covington, LA 70434

THE

Re: 2010 Intergovernmental Value

Dear Kevin :

Recreation District #1/Castine Center would like to thank you for holding your events here at our facility during this past year.

Castine 🕉 Ce

AT PELICAN PARK

In the spirit of cooperation and good will, Recreation District #1 offers the use of the Castine Center, staff, tables and chairs needed at no charge through out intergovernmental agreement with St. Tammany Parish. The savings for the year 2010 was \$1,100.66 which includes billable charges of \$1,522.50 minus \$421.84 paid for direct costs to set up and break down your event.

We hope in the future that you will call on us whenever you are in need of a meeting room or event hall. We have enjoyed working with all the staff of St. Tammany Parish and look forward to doing so again soon.

Sincerely,

Kia Knight Assistant Director Recreation District #1

BANQUETS • CONVENTIONS • SPECIAL EVENTS • TRADE SHOWS • WEDDINGS Recreation District No. One of St. Tammany Parish 63350 Pelican Drive • Mandeville, LA 70448 • PHONE: (985) 626-7997 • FAX: (985) 626-9028 www.castinecenter.com

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